Postal Regulatory Commission Submitted 11/15/2016 12:18:40 PM Filing ID: 97842 Accepted 11/15/2016

#### POSTAL REGULATORY COMMISSION 901 New York Avenue, NW Suite 200 Washington, D.C. 20268-0001

#### FORM 8-K

#### **CURRENT REPORT**

Pursuant To Section 13 or 15(d) of
The Securities Exchange Act of 1934
and Section 3654 of
The Postal Accountability and Enhancement Act of 2006

Date of Report (Date of earliest event reported): November 15, 2016

#### **United States Postal Service**

(Exact name of registrant as specified in its charter)

n/a	n/a	41-076000
(State or other jurisdiction of incorporation or organization)	(Commission File Number)	(I.R.S. Employer Identification No.)
475 L'Enfant Pl	aza, SW	20260
Washington,	D.C.	
(Address of principal exec	eutive offices)	(Zip Code)

#### 202-268-2000

(Registrant's telephone number, including area code)

#### n/a

(Former name or former address, if changed since last report)

Check the appropriate box below if the Form 8-K filing is intended to simultaneously satisfy the filing obligation of the registrant under any of the following provisions:

Written communications pursuant to Rule 425 under the Securities Act (17 CFR 230.425)
Soliciting material pursuant to Rule 14a-12 under the Exchange Act (17 CFR 240.14a-12)
Pre-commencement communications pursuant to Rule 14d-2(b) under the Exchange Act (17 CFR 240.14d-2(b))
Pre-commencement communications pursuant to Rule 13e-4(c) under the Exchange Act (17 CFR 240.13e-4(c))

#### Item 2.02 Results of Operations and Financial Condition.

On November 15, 2016, the United States Postal Service ("Postal Service") announced audited financial results for the fiscal year ended on September 30, 2016. Attached as exhibits to this report are a press release and certain supplemental information setting forth those financial results.

#### Item 9.01 Financial Statements and Exhibits.

- (d) Exhibits.
- Exhibit 99.1 Press release issued on November 15, 2016 regarding audited financial results for the fiscal year ended on September 30, 2016.
- Exhibit 99.2 Supplemental Information.

#### Signatures

Pursuant to the requirements of the Postal Accountability and Enhancement Act of 2006, the Postal Service has duly caused this report to be signed on its behalf by the undersigned thereunto duly authorized.

<u>United States Postal Service</u> (Registrant)

By: /s/ Thomas J. Marshall
(Signature)
Thomas J. Marshall
General Counsel and
Executive Vice President

Date: November 15, 2016

#### Exhibit 99.1

(See attached)



**POSTAL NEWS** 

FOR IMMEDIATE RELEASE
November 15, 2016

Contact: David Partenheimer 202.268.2599 david.a.partenheimer@usps.gov usps.com/news

#### U.S. Postal Service Reports Fiscal Year 2016 Results

- Net loss of \$5.6 billion, driven by mandated retiree health benefits expenses
- Controllable income of \$610 million
- Continued double-digit growth in revenue and volume in the Shipping and Packages business
- Enactment of postal reform legislation remains urgently needed

**WASHINGTON** -- After accounting for a \$5.8 billion retiree health benefit prefunding obligation, the U.S. Postal Service posted a net loss of approximately \$5.6 billion for fiscal year 2016 (October 1, 2015 - September 30, 2016), as compared to a \$5.1 billion net loss for the year ended September 30, 2015. Excluding this prefunding obligation, the Postal Service would have recorded net income of approximately \$200 million in 2016.

"To drive growth in revenue and better serve our customers, we continue to invest in the future of the Postal Service by leveraging technology, improving processes and adjusting our network," said Postmaster General and CEO Megan J. Brennan. "In 2016, we invested \$1.4 billion, an increase of \$206 million over 2015, to fund some of our much-needed building improvements, vehicles, equipment and other capital projects."

The Shipping and Packages business continued its strong performance with revenue growth of \$2.4 billion, or 15.8 percent. This was offset by a decline in First-Class Mail revenue of \$925 million, or 3.3 percent, due largely to the exigent surcharge expiration and continuing electronic migration. These two trends, together with steady standard or advertising mail revenues, and a slight increase in other revenues account for the \$1.6 billion growth in operating revenue.

"The Postal Service continues to win e-commerce customers and grow our package delivery business. We deliver more e-commerce packages to the home than any other shipper because of our predictable service, enhanced visibility and competitive pricing," said Brennan.

Overall, the Postal Service reported operating revenue of \$70.4 billion for 2016, excluding a \$1.1 billion change in accounting estimate recorded during the year. This equates to an increase of \$1.6 billion, or 2.3 percent, over last year (See *Selected 2016 Results of Operations* table below). Revenue growth was achieved despite the April 2016 expiration of the exigent surcharge mandated by the Postal Regulatory Commission. As a result of this expiration, revenue for 2016 was lower by approximately \$1 billion than what it otherwise would have been. Going forward, without the surcharge, the Postal Service expects its revenue to decline from what it otherwise would be by almost \$2 billion per year.

Despite the positive trends in some aspects of its business, the net loss suffered by the Postal Service this year cannot be ignored. Even with continued proactive and aggressive management, such losses are likely to persist for the foreseeable future because of mandated costs such as an unaffordable retiree health benefits program that is not fully integrated with Medicare, and an ineffective pricing system.

"This is why legislative and regulatory reforms remain critical for us to meet the needs of the American public now and well into the future," said Brennan.

Operating expenses increased in 2016 compared to last year. In addition to a \$922 million increase in workers' compensation expense, compensation and benefits expenses increased by approximately \$1.2 billion and transportation costs increased by \$413 million. The growth in labor and transportation costs is largely due to the increase in Shipping and Packages volumes, which are more labor-intensive to process and require greater transportation capacity than mail. Transportation expense also increased to significantly improve service levels in 2016.

Controllable income for 2016 was \$610 million compared to \$1.2 billion for last year. In the day-to-day operation of its business, the Postal Service focuses on controllable income, which takes into account the impact of operational expenses including compensation and benefits; but does not reflect factors such as the legally-mandated expense to prefund retiree health benefits or the change in accounting estimate noted above (see *Controllable Income* below for a full description).

#### FY 2016 Revenue and Volume by Service Category Compared to Last Year

The following presents revenue and volume by category for the years ended September 30, 2016, and 2015:

	Revenue				Volume		
(revenue in \$ millions; volume in millions of pieces)	2016		2015		2016	2015	
Service Category							
First-Class Mail	\$	27,281	\$	28,206	60,922	62,353	
Standard Mail		17,982		17,992	80,885	80,030	
Shipping and Packages		17,307		14,942	5,134	4,510	
International		2,695		2,702	1,006	913	
Periodicals		1,507		1,589	5,544	5,838	
Other		3,596		3,359	450	391	
Total before change in accounting estimate	\$	70,368	\$	68,790	153,941	154,035	
Change in accounting estimate		1,061		_	_	_	
Total revenue and volume	\$	71,429	\$	68,790	153,941	154,035	

#### Selected FY 2016 Results of Operations and Change in Accounting Estimate

During the three months ended June 30, 2016, the Postal Service revised the estimation technique utilized to determine its *Deferred revenue-prepaid postage* liability for a series of postage stamps. The change resulted from new information regarding customers' retention and usage habits of *Forever Stamps*, and enabled the Postal Service to update its estimate of usage and "breakage" (representing stamps that will never be used for mailing due to loss, damage or stamp collection).

As a result of this change in estimate, the Postal Service recorded a decrease in its *Deferred revenue-prepaid* postage liability as of June 30, 2016, which caused an increase in revenue and decrease in net loss of \$1.1 billion for the three months ended June 30, 2016, and for the year ended September 30, 2016. This change in accounting estimate resulted in a non-cash adjustment that does not impact the Postal Service's liquidity or access to cash and does not affect its controllable income.

This news release references operating revenue before the change in accounting estimate and operating revenue before the temporary exigent surcharge, which are not calculated and presented in accordance with accounting principles generally accepted in the United States (GAAP).

The following reconciles these non-GAAP operating revenue calculations with GAAP net loss for the years ended September 30, 2016, and 2015:

(results in \$ millions)	2016	2015
Operating revenue		
Operating revenue before temporary exigent surcharge	\$ 69,232	\$ 66,672
Temporary exigent surcharge*	1,136	2,118
Operating revenue after exigent surcharge before change in accounting estimate	\$ 70,368	\$ 68,790
Change in accounting estimate	1,061	_
Total operating revenue	\$ 71,429	\$ 68,790
Other revenue	69	138
Total revenue	\$ 71,498	\$ 68,928
Operating expenses	\$ 76,899	\$ 73,826
Other interest (income) expense, net	190	162
Total expenses	\$ 77,089	\$ 73,988
Net loss	\$ (5,591)	\$ (5,060)
*The temporary exigent surcharge expired on April 10, 2016.		

#### **Controllable Income**

This news release references *controllable income*, which is not calculated and presented in accordance with GAAP. Controllable income is a non-GAAP financial measure defined as net income (loss) adjusted for items outside of management's control and non-recurring items. These adjustments include the mandated prefunding of retirement health benefits, actuarial revaluation of retirement liabilities, non-cash workers' compensation adjustments and the change in accounting estimate.

The following reconciles GAAP net loss to controllable income and illustrates the income from ongoing business activities without the impact of non-controllable and non-recurring items for the years ended September 30, 2016, and 2015:

(in \$ millions)	2016	2015
Net loss	\$ (5,591)	\$ (5,060)
PSRHBF prefunding expense	5,800	5,700
Change in workers' compensation liability due to fluctuations in discount rates	1,026	809
Other change in workers' compensation liability <sup>1</sup>	188	(502)
Actuarial revaluation of retirement liability <sup>2</sup>	248	241
Change in accounting estimate	(1,061)	
Controllable income	\$ 610	\$ 1,188

<sup>&</sup>lt;sup>1</sup> This is a net amount that includes changes in assumptions, as well as the valuation of new claims and revaluation of existing claims, less claim payments for the applicable periods.

<sup>&</sup>lt;sup>2</sup> Determined by OPM in 2015 to amortize the \$3.6 billion unfunded FERS retirement obligation based on actuarial valuations and assumptions. The payments are to be made in equal installments over the next 30 years.

Complete financial results are available in the Form 10-K, available at <a href="http://about.usps.com/who-we-are/financials/welcome.htm">http://about.usps.com/who-we-are/financials/welcome.htm</a>.

#### **Financial Briefing**

Postmaster General and CEO Megan J. Brennan and Chief Financial Officer and Executive Vice President Joseph Corbett will host a telephone/Web conference call to discuss the financial results in more detail. The call will begin at 1:00 pm on November 15, 2016 ET and is open to news media and all other interested parties.

**How to Participate:** 

US/Canada Attendee Dial-in: 855-293-5496 Conference ID: 8695123

Important Notice: To ensure your computer is set up to join the event, click on the link: Join Test Meeting

Attendee Direct URL: https://usps.webex.com/usps/onstage/g.php?MTID=e82366e535f1f244da103139ceaa7ffd8

If you cannot join using the direct link above, please use the alternate logins below:

Alternate URL: https://usps.webex.com

Event Number: 990 313 930

The briefing will also be available on live audio webcast (listen only) at: <a href="http://about.usps.com/news/electronic-press-kits/cfo/welcome.htm">http://about.usps.com/news/electronic-press-kits/cfo/welcome.htm</a>.

The Postal Service receives no tax dollars for operating expenses and relies on the sale of postage, products and services to fund its operations.

###

Please Note: For broadcast quality video and audio, photo stills and other media resources, visit the USPS Newsroom at <a href="mailto:about.usps.com/news/welcome.htm">about.usps.com/news/welcome.htm</a>. A complete list of the holiday shipping deadlines can be found at <a href="mailto:usps.com/holidaynews">usps.com/holidaynews</a>. For reporters interested in speaking with a regional Postal Service public relations professional, please go to <a href="mailto:about.usps.com/news/media-contacts/usps-local-media-contacts.pdf">about.usps.com/news/media-contacts/usps-local-media-contacts.pdf</a>. Follow us on Twitter (<a href="mailto:twitter.com/usps">twitter.com/usps</a>), Instagram (<a href="mailto:instagram.com/usps">instagram.com/usps</a>), Pinterest (<a href="mailto:pinterest.com/uspsstamps">pinterest.com/uspsstamps</a>), LinkedIn (<a href="mailto:linkedin.com/company/usps">linkedin.com/company/usps</a>), subscribe to our channel on YouTube (<a href="mailto:youtube.com/usps">youtube.com/usps</a>), like us on Facebook (<a href="mailto:facebook.com/usps">facebook.com/usps</a>) and view our Postal Posts blog (<a href="mailto:uspsblog.com">uspsblog.com</a>). For more information about the Postal Service, visit <a href="mailto:usps.com/postalfacts">usps.com/postalfacts</a>.

#### Exhibit 99.2

(See attached)



# Financial Results Fiscal Year 2016

Open Session
Temporary Emergency Committee
November 15, 2016



September YTD (12 months) (Billions)	FY 2016	FY 2015
Revenue (Excluding Temporary Exigent Surcharge) 1, 4	\$ 69.4	\$ 66.8
Temporary Exigent Surcharge <sup>2</sup>	1.1	2.1
Total Revenue	70.5	68.9
Controllable Expenses 3, 4	69.9	67.7
Controllable Income (Loss) 1, 2, 3, 4	0.6	1.2
Retiree Health Benefits Pre-Funding	(5.8)	(5.7)
Workers' Comp. Fair Value and Other Non-Cash Adj.	(1.3)	(0.4)
FERS Unfunded Liability Amortization	(0.2)	(0.2)
Change in Accounting Estimate <sup>5</sup>	1.1	
Net Income (Loss) 4	\$ (5.6)	<b>\$ (5.1)</b>
Volume (pieces)	153.9	154.0

<sup>1 -</sup> Change in Accounting Estimate is excluded from Revenue for this presentation.

<sup>2 -</sup> Temporary exigent surcharge expired April 10, 2016.

<sup>3 -</sup> Before RHB pre-funding, non-cash adjustments to workers' compensation liabilities and FERS unfunded liability amortization, which are excluded from controllable expenses.

<sup>4 -</sup> September YTD FY2016 has 0.25 more retail day and one more delivery day as compared to FY2015.

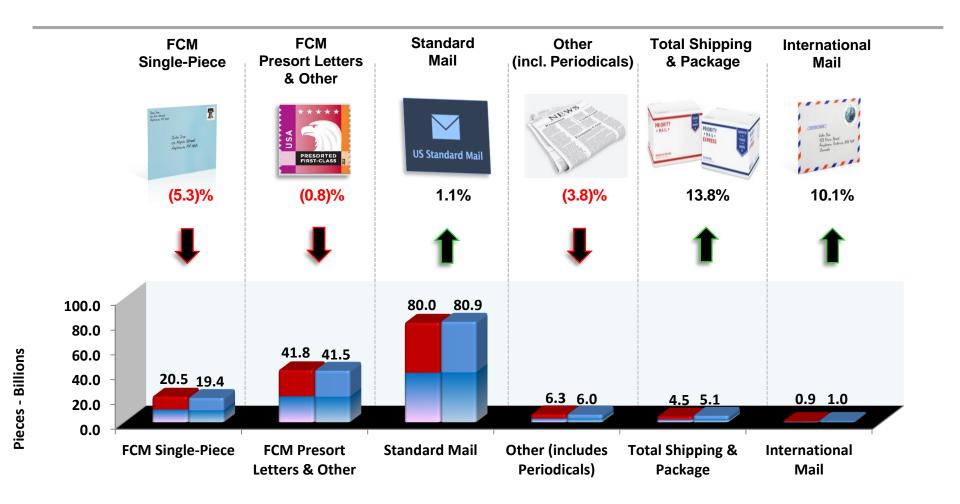
<sup>5 -</sup> Newly available data on prepaid postage resulted in a \$1.1B decrease in the liability for deferred revenue - prepaid postage and a corresponding increase in revenue.

# Volume: FY2016 September YTD vs. SPLY

FY2015 154.0B



FY2016 153.9B



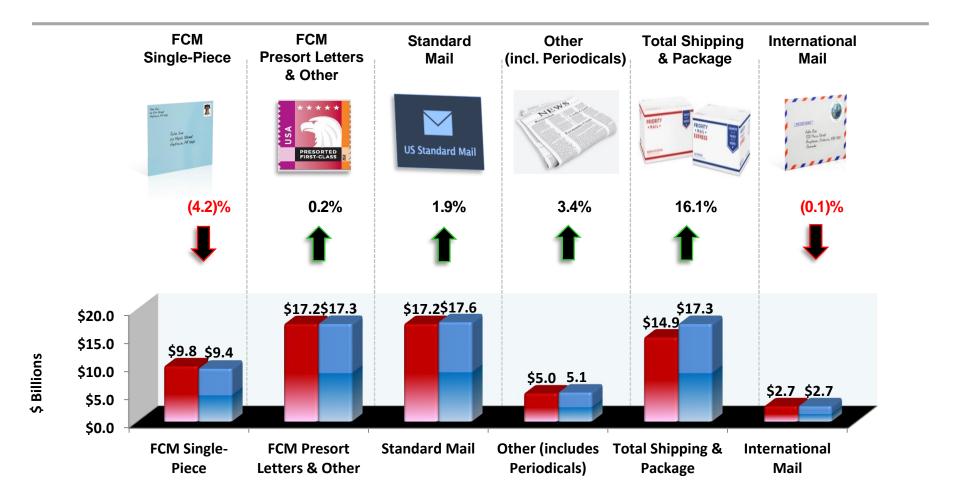
### Total Revenue FY2016 September YTD vs. SPLY

**UNITED STATES**POSTAL SERVICE ® (EXCLUDES 2015 & 2016 Exigent Surcharge & Deferred Revenue Adjustment in 2016)





FY2016 \$69.4B





September YTD (12 months)	FY	FY
(Billions)	2016	2015
Revenue (Excluding Temporary Exigent Surcharge) 1, 4	\$ 69.4	\$ 66.8
Temporary Exigent Surcharge <sup>2</sup>	1.1	2.1
Total Revenue	70.5	68.9
Controllable Expenses 3, 4	69.9	67.7
Controllable Income (Loss) 1, 2, 3, 4	0.6	1.2
Retiree Health Benefits Pre-Funding	(5.8)	(5.7)
Workers' Comp. Fair Value and Other Non-Cash Adj.	(1.3)	(0.4)
FERS Unfunded Liability Amortization	(0.2)	(0.2)
Change in Accounting Estimate <sup>5</sup>	1.1	
Net Income (Loss) <sup>4</sup>	<b>\$ (5.6)</b>	<b>\$ (5.1</b> )
Volume (pieces)	153.9	154.0

<sup>1 -</sup> Change in Accounting Estimate is excluded from Revenue for this presentation.

<sup>2 -</sup> Temporary exigent surcharge expired April 10, 2016.

<sup>3 -</sup> Before RHB pre-funding, non-cash adjustments to workers' compensation liabilities and FERS unfunded liability amortization, which are excluded from controllable expenses.

<sup>4 -</sup> September YTD FY2016 has 0.25 more retail day and one more delivery day as compared to FY2015.

<sup>5 -</sup> Newly available data on prepaid postage resulted in a \$1.1B decrease in the liability for deferred revenue - prepaid postage and a corresponding increase in revenue.



September YTD (12 Months)	FY	FY
(Billions)	2016	2015
Compensation & Benefits 1,2	\$53.2	\$51.8
Transportation	7.0	6.6
Depreciation	1.7	1.8
Supplies & Services	2.8	2.7
Rent, Utilities & Other	5.2	4.8
Controllable Expenses	<b>\$ 69.9</b>	\$ 67.7
Workhours (Millions) <sup>1</sup>	1,158	1,128

<sup>1 -</sup> Delivery days were one more compared to SPLY.

<sup>2 -</sup> Before RHB pre-funding, non-cash adjustments to workers' compensation liabilities and FERS unfunded liability amortization, which are excluded from controllable expenses.



September YTD (12 months) (Billions)	FY 2016	FY 2015
Revenue (Excluding Temporary Exigent Surcharge) 1, 4	\$ 69.4	\$ 66.8
Temporary Exigent Surcharge <sup>2</sup>	1.1	2.1
Total Revenue	70.5	68.9
Controllable Expenses 3, 4	69.9	67.7
Controllable Income (Loss) 1, 2, 3, 4	0.6	1.2
Retiree Health Benefits Pre-Funding	(5.8)	(5.7)
Workers' Comp. Fair Value and Other Non-Cash Adj.	(1.3)	(0.4)
FERS Unfunded Liability Amortization	(0.2)	(0.2)
Change in Accounting Estimate <sup>5</sup>	1.1	
Net Income (Loss) 4	<b>\$ (5.6)</b>	<u>\$ (5.1)</u>
Volume (pieces)	153.9	154.0

<sup>1 -</sup> Change in Accounting Estimate is excluded from Revenue for this presentation.

<sup>2 -</sup> Temporary exigent surcharge expired April 10, 2016.

<sup>3 -</sup> Before RHB pre-funding, non-cash adjustments to workers' compensation liabilities and FERS unfunded liability amortization, which are excluded from controllable expenses.

<sup>4 -</sup> September YTD FY2016 has 0.25 more retail day and one more delivery day as compared to FY2015.

<sup>5 -</sup> Newly available data on prepaid postage resulted in a \$1.1B decrease in the liability for deferred revenue - prepaid postage and a corresponding increase in revenue.



#### As of September 30, 2016

- > Total liabilities, including retirement obligations exceed assets by \$96 billion.
- ➤ It would take RHB legislative change and decades of annual profits to remedy this level of excess liabilities and unfunded retirement obligations.

CSRS Fund Balance	\$174.4B	CSRS Actuarial Liability	\$191.9B
FERS Fund Balance	\$112.1B	FERS Actuarial Liability	\$115.9B
RHB Fund Balance	<u>\$51.9B</u>	Retiree Health Benefits Obligation	\$104.0B
Total Retirement-Fund Assets	\$338.4B	Total Retirement-Related Liabilities	\$411.8B
		Workers' Compensation	\$20.0B
		Debt	\$15.0B
Unrestricted Cash	\$8.1B	Accrued Compensation, benefits, and leave	\$4.6B
Land, Buildings & Equipment, net	\$15.3B	Deferred Revenue	\$2.3B
Other Assets	\$1.8B	Other	<u>\$5.4B</u>
Total Assets	\$363.6B	Total Liabilities	\$459.1B

<sup>&</sup>gt; This slide includes all assets and liabilities of pension and post-retirement health benefits obligations.

<sup>&</sup>gt; Items highlighted in yellow are not shown on our balance sheet under GAAP multi-employer rules and are the OPM's projected valuation as of September 30, 2016.



## **Management Recommendation:**

We recommend that the Temporary Emergency Committee vote to approve the FY2016 Financial Results and the FY2016 Form 10-K.